

Message Text

CONFIDENTIAL

PAGE 01 QUITO 05856 311642Z

ACTION IO-14

INFO OCT-01 ARA-10 ISO-00 CIAE-00 DODE-00 PM-05 H-01
INR-07 L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02
SS-15 USIA-06 DHA-05 ACDA-07 AF-10 NEA-10 AGRE-00
EA-10 EB-08 TRSE-00 OMB-01 COME-00 OES-07 STR-04
AID-05 IGA-02 NASA-01 OIC-02 FEAE-00 ERDA-05
NRC-05 /153 W

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FM AMEMBASSY QUITO
TO SECSTATE WASHDC 5560
INFO USMISSION USUN NY
AMEMBASSY BOGOTA
AMEMBASSY CARACAS
AMEMBASSY LA PAZ
AMEMBASSY LIMA
AMEMBASSY SANTIAGO

CONFIDENTIAL QUITO 5856

E.O. 11652: GDS
TAGS: PORG UNGA OTRA EC
SUBJ: CONSULTATIONS ON 32ND UNGA: VISIT OF DEPUTY ASST. SECRETARY
DALLEY

1. SUMMARY: DURING HIS VISIT TO QUITO, DEPUTY ASST. SECRETARY DALLEY MET WITH ECUADOREAN SIDE HEADED BY FONMIN AYALA TO DISCUSS ISSUES AT 32ND UNGA. ECUADOREANS INDICATED STRONG INTEREST IN UN HUMAN RIGHTS COMMISSIONER PROPOSAL, CONTINUATION OF NORTH-SOUTH DIALOGUE, AND DISARMAMENT, AND RESPECT FOR US VITAL INTERESTS IN THE POLITICAL SPHERE.

2. DEPUTY ASSISTANT SECRETARY FOR INTERNATIONAL ORGANIZATIONS GEORGE DALLEY HAD A BRIEF, BUT HIGHLY PRODUCTIVE VISIT TO QUITO, AUGUST 23-24, CONSULTING WITH ECUDOREAN MINISTRY OF FOREIGN AFFAIRS OFFICIALS ON THE UPCOMING 32ND UNGA. MOST OF CONSULTATIONS TOOK PLACE AT A 2 3/4 HOURS SESSION AT THE FOREIGN MINISTRY

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 QUITO 05856 311642Z

ON AUGUST 23, WHICH WAS CHAIRED BY MINISTER JOSE AYALA LASSO FOR MORE THAN HALF OF THE TIME AND BY UNDERSECRETARY GUSTAVO RUALES FOR THE REMAINDER.

3. DALLEY OPENED THE MEETING EXPLAINING BRIEFLY WHAT THE US BELIEVED WOULD BE THE PRIORITY ISSUES AT THE 32ND UNGA. HE MENTIONED SOUTHERN AFRICA, THE MIDDLE EAST, THE FOLLOW-ON OF CIEC, HUMAN RIGHTS AND DISARMAMENT. HE ALSO POINTED OUT THAT HE HAD

NOT MENTIONED SUCH TRADITIONAL CONCERNS AS KOREA AND PUERTO RICO IN THE BELIEF THAT THESE ISSUES WOULD PROBABLY BE SIDE-TRACKED. HE ADDED, HOWEVER, THAT IF THEY DID ARISE, THE US WOULD CONSIDER THEM VITAL TO ITS NATIONAL INTEREST AND WOULD STRONGLY REQUEST ECUADOR'S SUPPORT.

4. FONMIN AYALA REPLIED IN A 40 MINUTE STATEMENT, TOUCHING ON THE ISSUES RAISED BY MR.DALLEY AND INTRODUCING SOME OF HIS OWN. HE LAUDED PRESIDENT CARTER'S HUMAN RIGHTS POLICY, CALLING IT A REFLECTION OF A HUMANIST PHILOSOPHY WHICH ECUADOR SHARED. BUT HE CAUTIONED THAT IT SHOULD NOT BE USED FOR NARROW POLITICAL OR IDEOLOGICAL ADVANTAGE IF IT WERE TO BE SUCCESSFUL IN ITS OBJECT OF PROTECTING THE INDIVIDUAL. IN THIS REGARD, AYALA SAID THAT HE WAS VERY INTERESTED IN THE US PLAN TO ATTEMPT TO STRENGTHEN UN ORGANIZATIONS DEALING WITH HUMAN RIGHTS AND TO SUPPORT THE COSTA RICAN PROPOSAL FOR A UN HIGH COMMISSIONER ON HUMAN RIGHTS. ALLUDING TO THE STRAIN IN THE RELATIONSHIP BETWEEN THE US AND THE SOUTHERN CONE, HE OBSERVED HOW BILATERALIZATION OF THE PROBLEM CAN CREATE TENSIONS. HE FEARED THAT IF THE ISSUE WERE NOT TREATED EFFECTIVELY UNDER A MULTILATERAL RUBRIC, IT WOULD POLITICIZE SOUTH AMERICA AGAINST THE US.

5. AYALA STATED ECUADOR WAS AS CONCERNED AS US ABOUT DISARMAMENT AND WOULD TAKE ACTIVE ROLE IN SPECIAL SESSION. HOWEVER, WHILE CONCERNED ABOUT NUCLEAR PROLIFERATION, LDC'S MUST NOT BE DENIED THE CAPACITY TO DEVELOP NON-FOSSIL SOURCES OF ENERGY, NAMELY NUCLEAR ENERGY, AND HE THOUGHT THAT US SHOULD BE MORE CONFIDENTIAL

CONFIDENTIAL

PAGE 03 QUITO 05856 311642Z

HOSPITABLE TO THESE ASPIRATIONS.

6. ON THE NORTH-SOUTH DIALOGUE, AYALA SAID HE WAS PLEASED THAT THE US WAS SHOWING BY ITS POLICIES THAT IT WAS AS INTERESTED IN ECONOMIC-SOCIAL RIGHTS AS IN POLITICAL RIGHTS. HE WAS PARTICULARLY GRATIFIED TO HEAR THAT THE US WAS SUPPORTING IN PRINCIPLE THE ESTABLISHMENT OF A NEW INTERNATIONAL ECONOMIC ORDER. AT THE SAME TIME, HE WAS DISAPPOINTED WITH THE RESULTS OF CIEC, SINCE THIS WAS THE OPPORTUNITY THAT THE DEVELOPED COUNTRIES, INCLUDING THE US, HAD OF BACKING THEIR WORDS WITH ACTIONS. AYALA ALSO EXPRESSED SATISFACTION THAT US WOULD SUPPORT A GREATER VOICE FOR LDCS IN THE INTERNATIONAL FINANCIAL INSTITUTIONS, AS WELL AS A GREATER RESOURCE TRANSFER TO LDCS.

7. TURNING TO ECUADOR'S POSITION AT THE UNG, AYALA STATED THAT IT WOULD BE INFORMED BY PRINCIPLES. IT WOULD NOT BE DIRECTED AGAINST ANY COUNTRY, BUT IN FAVOR OF PRINCIPLES. HE HASTILY AMENDED THAT THIS WAS ESPECIALLY TRUE WHEN THESE PRINCIPLES WERE IN ACCORDANCE WITH ECUADOR'S INTERESTS. IN ARRIVING AT DECISIONS, ECUADOR WOULD STRONGLY CONSIDER THE VITAL INTERESTS OF FRIENDLY COUNTRIES. ON THE OTHER HAND, HE ADMONISHED THAT IT WAS NOT POSSIBLE TO ASK ONE COUNTRY TO SUPPORT IT ON VITAL ISSUES WHILE DENYING THAT PRIVILEGE TO THE OTHER COUNTRY. IN THIS CONTEXT, THE US MUST CONSIDER THE

VITAL INTERESTS OF ECUADOR INVOLVED IN ITS EXCLUSION FROM THE BENEFITS OF GSP IN THE 1974 TRADE ACT, AND ALSO ITS DENIAL OF SOFT-LOANS AT IBD. HE QUESTIONED WHETHER THE CARTER ADMINISTRATION WAS REALLY COMMITTED TO REMEDYING THIS. NEVERTHELESS, HE PROMISED THAT WHILE STILL AWAITING MORE DETAILS OF THE US POSITIONS

ON UP-COMING ITEMS, ECUADOR AGREED WITH THE PRINCIPLES OF THE US APPROACH AND WILL ACT ACCORDINGLY. HE HOPED FOR UNDERSTANDING OF ECUADOR'S NATIONAL REALITY AND IN TURN WOULD ENDEAVOR TO UNDERSTAND THAT OF OTHER COUNTRIES WHEN CONSIDERING POSITIONS AT INTERNATIONAL FORA.

8. ACCORDING TO FONMIN AYALA, THE ONLY SPECIFIC INTEREST THAT ECUADOR HAD AT THE UNGA WAS TO OBTAIN A POSITION ON THE OUTER SPACE COMMITTEE, SINCE IT WAS ONLY AN OBSERVER NOW. MR. DALLEY PROMISED

CONFIDENTIAL

CONFIDENTIAL

PAGE 04 QUITO 05856 311642Z

THAT ALTHOUGH HE WAS NOT IN POSITION TO PLEDGE SUPPORT AT THIS TIME, IT WAS THE USG POSITION THAT ALL WHO HAVE INTERESTS IN SPECIFIC AREAS SHOULD BE HEARD AND HAVE THEIR PROPOSAL CONSIDERED.

9. ON OTHER POINTS RAISED BY FONMIN AYALA, MR. DALLEY REMARKED THAT:

- HE WELCOMED THE PROSPECT OF ECUADOREAN COOPERATION ON THE UN HUMAN RIGHTS COMMISSIONER INITIATIVE,
- HE WOULD TAKE BACK ECUADOR'S COMPLAINT ABOUT TRADE ACT AND SOFT-LOAN DISCRIMINATION,
- US, TOO, WAS DISAPPOINTED IN CIEC RESULTS, BUT THAT FURTHER SPECIFIC PROPOSALS ARE IN THE OFFING,
- US DID NOT WISH TO DENY LDC'S BENEFIT OF NUCLEAR ENERGY TECHNOLOGY, BUT THAT BALANCE MUST BE STRUCK.

10. IN FURTHER DISCUSSION OF NORTH-SOUTH ECONOMIC DIALOGUE, FONOFF SENIOR ECONOMIC ADVISOR JULIO CORREA RAISED QUESTIONS ABOUT CURRENT US POSITION ON COMMON FUND AND WHETHER IT DIFFERED SUBSTANTIALLY FROM WHAT WE PROPOSED AT NAIROBI. CORREA REITERATED THE NEED FOR SOFT-LOANS, ARGUING THAT EVEN WHEN A COUNTRY'S PRESENT ECONOMIC CONDITION SEEMED FAVORABLE, THE DIFFICULTIES IT MIGHT FACE IN THE MIDDLE-RUN OUGHT TO QUALIFY IT FOR SUCH TREATMENT. HE ACKNOWLEDGED THE NEED FOR FOREIGN INVESTMENT, BUT PLEADED IN FAVOR OF THE CALVO DOCTRINE AS A BASIC SAFEGUARD.

11. DISCUSSING DISARMAMENT, SENIOR ADVISOR TEODORO BUSTAMANTE INDICATED THAT ECUADOR WAS INCLINED TO SUPPORT THE SOVIET INITIATIVE CONCERNING THE NON-USE OF FORCE SINCE IT SEEMED UNEXCEPTIONABLE. HE SAID THAT ECUADOR WAS CONCERNED ABOUT LACK OF PROGRESS ON DISARMAMENT AT BILATERAL LEVELS AND HE ALSO EXPRESSED CONCERN ABOUT US DEVELOPMENT OF NEUTRON BOMB. WHEN DISCUSSION TOUCHED UPON CONVENTIONAL ARMS TRANSFERS, UNDERSECRETARY RUALS EXPLAINED THAT WHILE ECUADOR SUPPORTED GESTURES TOWARD COMPLETE AND GENERAL DISARMAMENT, IT ALSO

CONFIDENTIAL

CONFIDENTIAL

PAGE 05 QUITO 05856 311642Z

RECOGNIZED THAT COUNTRIES MUST HAVE A MINIMUM AMOUNT OF ARMS FOR DEFENSIVE PURPOSES.

12. COMMENT: MR. DALLEY'S VISIT PROVIDED AN EXCELLENT OPPORTUNITY TO PROBE FOR CHANGES IN GOE MULTILATERAL POLICY WHICH HAS NOT BEEN VERY RECEPTIVE TO US IN PAST YEARS.

WHAT WE FOUND WAS A GENUINE DESIRE TO RECOGNIZE THE PRINCIPLES OF OUR POLICY AND A WILLINGNESS TO CONSIDER IN DEPTH OUR SPECIFIC PROPOSALS. GOE SIDE ALSO GAVE EVERY INDICATION THAT IT WOULD THINK TWICE OR THRICE BEFORE VOTING AGAINST US ON EAST-WEST POLITICAL ISSUES.

13. THE BID FOR A SEAT ON THE OUTER SPACE COMMITTEE IS ECUADOR'S ATTEMPT TO PURSUE ITS TENTATIVE CLAIM OF SOVEREIGNTY OVER THE EQUATORIAL GEO-SYNCHRONOUS ORBIT. WE UNDERSTAND THAT COLOMBIA MADE THE SAME PITCH DURING CONSULTATIONS WITH MR. DALLEY THE PREVIOUS DAY. IF WE ARE INDEED OPEN TO THE ECUADOR/COLOMBIA BID FOR A COMMITTEE ASSIGNMENT ON THE PRINCIPLE OF AN OPEN FORUM (DESPITE THE EXPECTATION THAT THEY WOULD HARASS OUR POSITION ON OUTER SPACE), IT STRIKES US THAT WE COULD ENHANCE OUR CREDIT WITH BOTH OF THEM IF WE ASKED THEM TO COME UP WITH A FORMULA FOR ALTERNATING REPRESENTATION ON THE COMMITTEE.

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